

**ORDINANCE NO. 20-1439**

**AN UNCODIFIED URGENCY ORDINANCE OF THE CITY COUNCIL OF THE CITY OF DOWNEY PURSUANT TO CALIFORNIA GOVERNMENT CODE SECTION 8634 AND DOWNEY CITY CHARTER SECTIONS 511 AND 514 ENACTING A TEMPORARY MORATORIUM ON EVICTIONS DUE TO NONPAYMENT OF RENT FOR COMMERCIAL TENANTS RESULTING FROM LOSS OF INCOME DUE TO THE NOVEL CORONAVIRUS (COVID-19) AND SETTING FORTH THE FACTS CONSTITUTING SUCH URGENCY**

**WHEREAS**, COVID-19 has spread globally to over 117 countries, infecting more than 179,000 persons and killing more than 7,000 individuals worldwide, and shows every indication of spreading further before it is controlled; and,

**WHEREAS**, the World Health Organization (WHO) publicly characterized COVID-19 as a pandemic; and,

**WHEREAS**, on March 4, 2020, the Governor of the State of California declared a State of Emergency in response to the COVID-19; and,

**WHEREAS**, on March 4, 2020, the Health Officer of Los Angeles County determined that there is an imminent and proximate threat to the public health from the introduction of COVID-19 in Los Angeles County, and declared a Local Health Emergency, and the Los Angeles County Board of Supervisors concurrently proclaimed the existence of a local emergency for the County of Los Angeles; and,

**WHEREAS**, on March 12, 2020, the Governor of the State of California issued Executive Order N-25-20 providing among other things, that local jurisdictions may determine that promoting stability among commercial tenancies is also conducive to protecting the public health and helping mitigate the economic impacts of COVID-19; and,

**WHEREAS**, on March 15, 2020, the Governor announced via press conference that he was: (1) calling for home isolation for adults over the age of sixty-five and individuals with chronic conditions; (2) directing the closure of bars, brewpubs, wineries, and nightclubs; and (3) calling for restaurants to limit occupancy to half their current allowance and practice social distancing; and,

**WHEREAS**, on March 13, 2020, the President of the United States declared a National Emergency due to the continuing spread and the effects of COVID-19; and on March 16, 2020, announced guidelines advising people to avoid gatherings of ten (10) or more persons for a period of fifteen (15) days; and

**WHEREAS**, effective March 13, 2020 through at least May 5, 2020, all schools in the Downey Unified School District are closed to prevent the spread of COVID-19; and,

**WHEREAS**, on March 16, 2020 (and expanded on March 19, 2020), Los Angeles County Department of Public Health instituted the "Safer at Home" order to control the spread of COVID-19, which among other things, temporarily prohibits all events and public gatherings of 10 or more people, and the closure of non-essential businesses and areas;

**WHEREAS**, on March 18, 2020, the City Manager, acting as the Director of Emergency Services for the City of Downey, proclaimed the existence of a Local Emergency due to the spread and potential further spread of COVID-19, which the City Council for the City of Downey ratified at its regular meeting on March 24, 2020; and

**WHEREAS**, on March 27, 2020, the Governor issued Executive Order N-37-20 which placed a statewide moratorium on evictions of tenants from single family residences or dwelling units, subject to certain conditions; however, the Executive Order is silent as to similar protections for tenants of commercial property who have suffered mandatory business closures or severe curtailment of business operations due to the State and County closure orders to contain the spread of COVID-19; and

**WHEREAS**, as of March 30, 2020, there were 2,136 cases, including a number by community transmission, in Los Angeles County and 37 deaths related to COVID-19 have been widely reported; and,

**WHEREAS**, the COVID-19-related social distancing measures imposed by federal, state, and municipal agencies (such as school and childcare closures, home isolation, quarantines, and the closure of many workplaces and non-essential businesses) have resulted and will continue to result in a substantial loss of income for many businesses; and,

**WHEREAS**, independent of COVID-19, many cities in Los Angeles County, including the City of Downey, are experiencing the economic impacts of additional business relocations or closures that may be occasioned by commercial evictions, particularly those arising from businesses that have ceased operations in conformance with public health orders; and,

**WHEREAS**, the moratorium on COVID-19-related commercial evictions would help renters remain stable if their business is impacted by the economic damage COVID-19 is causing; and,

**WHEREAS**, in accordance with California Government Code Section 8634 and Downey City Charter Sections 511 and 514 and based on the recitals set forth herein, the City Council finds that this Urgency Ordinance is necessary to immediately preserve and protect the public peace, health, safety and welfare and is enacted pursuant to the City's police powers afforded by the California State Constitution and State law.

**NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF DOWNEY DOES  
HEREBY ORDAIN AS FOLLOWS:**

**SECTION 1.** The above recitals are true and correct and are incorporated herein by this reference as findings in support of the regulations contained in this Urgency Ordinance.

**SECTION 2.** The City Council of the City of Downey hereby enacts this Urgency Ordinance placing a temporary moratorium on evictions of commercial tenants due to nonpayment of rent as a result of COVID-19 as follows:

I. **Prohibition on Evictions of Commercial Tenants.**

During the term of this Urgency Ordinance, a commercial tenant shall not be evicted for nonpayment of rent when the tenant can demonstrate that he, she or they have suffered one or more financial impacts related to COVID-19.

II. **Definitions.**

The following words and phrases, whenever used in this Urgency Ordinance, shall be construed as defined in this section:

*"Financial Impacts"* shall mean a commercial tenant lost business income resulting from: (1) being sick with COVID-19, or caring for a household or family member who is sick with COVID-19; (2) income reduction resulting from business closure, curtailment of business operations or other economic or employer impacts of COVID-19; (3) layoff or furlough of employees of the business; (4) compliance with a recommendation from a government health authority to stay home, self-quarantine, or avoid congregating with others during the state of emergency; (5) extraordinary out-of-pocket business or medical expenses; or (6) child care needs arising from school closures related to COVID-19.

*"Related to COVID-19"* shall mean financial impacts that were caused by the COVID-19 pandemic, the President of the United States' Declaration of National Emergency, the Governor of the State of California's Declaration of State Emergency, the City of Downey's Proclamation of Local Emergency, and/or compliance with public health orders related to COVID-19 from local, county, state, or federal authorities.

**III. Notice to the Landlord.**

Commercial tenants who wish to avail themselves of the protections afforded by this Urgency Ordinance must first notify their landlords in writing that they cannot pay rent due to a COVID-19-related financial impact. Within one week of providing this written notice, tenants must provide documentation to their landlord(s) corroborating that they have suffered a COVID-19-related financial impact.

**IV. Repayment of Unpaid Rent; No Waiver of Rent.**

This Urgency Ordinance imposes a moratorium on evictions of commercial tenants in the City of Downey, including nonpayment eviction notices and unlawful detainer actions filed on or after the effective date of this Urgency Ordinance.

This Urgency Ordinance is not, and should not be interpreted as a moratorium on the payment of rent, or any forgiveness of the same. Tenants who avail themselves of the protections afforded by this Urgency Ordinance shall remain responsible for the payment of rent. Acceptance by the landlord of partial payment of rent from the tenant shall not constitute payment in full of rent or a waiver of a landlord's right to collect the balance of the rent due.

Unless a landlord agrees to a longer repayment term, commercial tenants shall have up to three (3) months after the City of Downey proclaims the termination of the Local Emergency to repay any unpaid rent. A landlord may not charge or collect a late fee for rent that is delayed for the reasons stated in this Urgency Ordinance.

**V. Enforcement.**

A landlord's failure to comply with this Urgency Ordinance shall render any notice of termination of tenancy issued during the term of this moratorium void. For notices of termination issued during the term of this moratorium, this Urgency Ordinance may be asserted as an affirmative defense in an unlawful detainer action. A landlord's failure to comply with this Urgency Ordinance does not constitute a criminal offense.

**SECTION 3.** The City Council finds and declares that this Urgency Ordinance is required for the immediate preservation and protection of the public peace, health, safety and welfare for the following reasons:

a. Promotion of stability in commercial tenancies is important in the City of Downey, given the number of small businesses in the community, and the need to preserve the existing commercial core of businesses, as a foundation not only for the City to recover quickly from losses of sales tax revenues expected to occur as a result of immediate shutdowns and curtailment of business activities in compliance with local, state, and federal health orders, but also for the ability to meet the need to attract new commercial tenants in the Downtown Downey Specific Plan area and elsewhere; and to minimize the job losses that might occur from displacement, relocation, or bankruptcies of businesses resulting from commercial evictions.

b. COVID-19 has become a National, State, and local emergency that will result in substantial loss of income and expense for many commercial renters whose business activities have been curtailed or stopped by natural consequences of compliance with federal, state and local mandates for "Safer at Home" orders and any other similar COVID-19 response measures enacted to slow the infection rate, preserve the ability of medical and emergency response providers to respond to the crises and ultimately save lives.

c. Evicting commercial renters who are temporarily unable to pay rent due to a COVID-19 related loss of income or expense poses an immediate threat to life, property and the public peace, health or safety, in that, it would displace Downey's most vulnerable businesses, and likely increase homelessness and/or the risk of COVID-19 transmission. Therefore, it is imperative that the City implement strategies to keep people and businesses housed.

**SECTION 4.** This Urgency Ordinance is adopted pursuant to Government Code Section 8634 and Downey City Charter Sections 511 and 514, and shall become effective immediately upon its adoption by a four-fifths (4/5<sup>th</sup>) vote of the City Council.

**SECTION 5.** The moratorium created by this Urgency Ordinance shall be in effect until May 31, 2020, unless extended by action of the City Council. If the term of the moratorium is not extended, then it shall automatically expire at 11:59 p.m. on its last day without further action of the City Council.

If the City Council proclaims the termination of the Local Emergency based on COVID-19, the moratorium shall automatically cease to be in effect without further action of the City Council, except that the three (3) month repayment period in Section 2 shall survive termination of this moratorium.

**SECTION 6.** The City Council finds and determines that the adoption of this Urgency Ordinance is exempt from the California Environmental Quality Act (CEQA) under State CEQA Guidelines Section 15060(c)(2), in that the adoption of this Urgency Ordinance will not result in a direct or reasonably foreseeable indirect physical change in the environment, and is further and independently exempt from the California Environmental Quality Act under State CEQA Guidelines Section 15061(b)(3), in that it can be seen with certainty there is no possibility the adoption of this Urgency Ordinance will have a significant effect on the environment.


**SECTION 7.** If any article, section, subsection, paragraph, sentence, clause or phrase of this Urgency Ordinance is declared by a court of competent jurisdiction to be unconstitutional or otherwise invalid, such decision shall not affect the validity of the remaining portions of this Urgency Ordinance. The City Council declares that it would have adopted this Urgency Ordinance, and each article, section, subsection, paragraph, sentence, clause, phrase or portion thereof, irrespective of the fact that any one or more articles, sections, subsections, paragraphs, sentences, clauses, phrases, or portions be declared invalid or unconstitutional.

**SECTION 8.** The City Clerk shall certify to the adoption of this Urgency Ordinance and cause the same to be published in the manner prescribed by law.

**APPROVED AND ADOPTED** this 2<sup>nd</sup> day of April, 2020.

  
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BLANCA PACHECO, Mayor

**ATTEST:**

  
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MARIA ALICIA DUARTE, CMC  
City Clerk

STATE OF CALIFORNIA     )  
COUNTY OF LOS ANGELES } ss:  
CITY OF DOWNEY         )

**I HEREBY CERTIFY** that the foregoing Uncodified Urgency Ordinance No. 20-1439 was introduced and adopted at a Special Meeting of the City Council of the City of Downey held on the 2<sup>nd</sup> day of April, 2020, by the following vote, to wit:

AYES:           Council Members:   Rodriguez, Saab, Frometa, Mayor Pacheco  
NOES:           Council Member:   None.  
ABSENT:        Council Member:   Ashton  
ABSTAIN:       Council Member:   None.

**I FURTHER CERTIFY** that a Summary of the foregoing Uncodified Urgency Ordinance No. 20-1439, was published in the Downey Patriot, a newspaper of general circulation in the City of Downey, on April 2, 2020, (after adoption). It was also posted in the regular posting places in the City of Downey on the same dates.

  
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MARIA ALICIA DUARTE, CMC  
City Clerk